

# **Bayside City Council**

## Group: metropolitan

This fact sheet uses graphs and data to examine this council's revenue, expenditure and financial sustainability over recent years. This information is intended to help readers understand the impacts of rate capping, which was introduced in 2016–17 to restrict the amount councils can increase their general rates and municipal charges in each financial year.

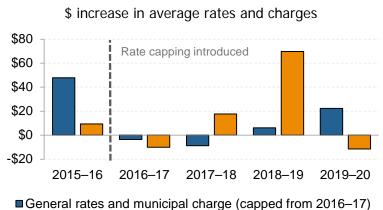
You can compare this council's data against its 'group' by looking at the fact sheet for metropolitan councils. Further information is available at <a href="http://www.esc.vic.gov.au/outcomes-reports">http://www.esc.vic.gov.au/outcomes-reports</a>, including an interactive version of this fact sheet, a reader's guide to help you understand key terms used in this fact sheet, and information about the sector as a whole.



| Key facts   |         |
|---|---------|
| Population (June 2019):   | 106,862 |
| Size (km²):   | 37      |
| Length of local roads (km):   | 356     |
| Population per km of roads:   | 300     |
| Council employees (FTE, 2019–20):   | 447     |
| Submitted an application for a higher cap for any year between 2016–17 and 2019–20? | No      |

# Rates

# What has happened to average rates and charges (2019-20 dollars)?



■ Service charges (uncapped)

| –20  |  |
|------|--|
| -17) |  |
|      |  |

| Year    | Average rates and charges | Applicable rate cap |
|---------|---------------------------|---------------------|
| 2015–16 | \$2,018                   | n/a                 |
| 2016–17 | \$2,004                   | 2.50%               |
| 2017–18 | \$2,013                   | 2.00%               |
| 2018–19 | \$2,089                   | 2.25%               |
| 2019–20 | \$2,100                   | 2.50%               |
|         |                           |                     |





## Have council's average rates complied with the applicable rate caps?

2018–19 (2.25%) 2019–20 (2.50%) 2020–21 (2.00%)

Yes Yes Yes

#### How have rates changed for different ratepayers?

#### Council's rating strategy 2020-21

Council levies a single differential rate (for different types of property), a municipal charge and uses service charges to recover the cost of waste services. More information about council's differential rate categories and charges can be found in council's adopted budget.

#### Distribution of rates increases and decreases

The applicable rate cap is applied to council's average rate, which means some individual rates increased by more and some increased by less than the applicable cap (or even decreased).

2018-19 Council did not provide data

| 2019–20 | 36% |     | 16% | 48% |
|---------|-----|-----|-----|-----|
| 2020–21 | 26% | 16% |     | 58% |

- ■% of rates notices decreasing
- ■% of rates notices increasing by less than the applicable cap
- □% of rates notices increasing by more than the applicable cap

### Ratepayers by property class (2019-20 dollars)

| Ratepayers | s by property class                           | (2019–20 dollars)                            |  |  |
|------------|---|--|--|--|
|            | Residential ratepayers                        | Commercial ratepayers                        | Industrial ratepayers                              | Rural<br>ratepayers                          |
|            | <b>93%</b> of ratepayers                      | <b>5%</b> of ratepayers                      | <b>2%</b> of ratepayers                            | <b>0%</b> of ratepayers                      |
| _          | \$91.5m                                       | \$4.8m                                       | \$1.2m   | <b>\$0m</b>                                  |
| \$         | (94%) of rates and charges revenue in 2019–20 | (5%) of rates and charges revenue in 2019–20 | (1%) of rates and<br>charges revenue in<br>2019–20 | (0%) of rates and charges revenue in 2019–20 |
|            | 1.1%  | 1.6%   | -2.7%  | 0.0%   |
|            | average annual                                | average annual                               | average annual                                     | average annual                               |
| I≣I        | increase between                              | increase between                             | increase between                                   | increase between                             |
|            | 2015-16 and                                   | 2015-16 and                                  | 2015-16 and  | 2015-16 and                                  |
|            | 2019–20                                       | 2019–20                                      | 2019–20  | 2019–20                                      |

**Source:** Victorian Local Government Grants Commission (unaudited data). Includes both capped and uncapped rates and charges. 'Other' category of property class has been omitted.



### Where is council's money coming from?

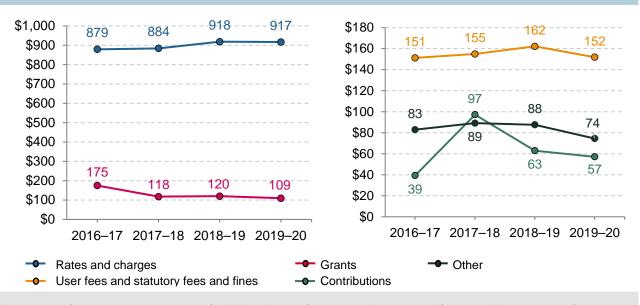
Revenue (2019–20 \$m and % of total revenue)

|  | 2016–17 |       | 2017–18 |       | 2018–19 |       | 2019  | 9–20  |
|--|---------|-------|---------|-------|---------|-------|-------|-------|
|  | \$m     |       | \$m     |       | \$m     |       | \$m   |       |
| Rates and charges                      | 90.4    | (66%) | 92.2    | (66%) | 97.1    | (68%) | 98.0  | (70%) |
| User fees and statutory fees and fines | 15.6    | (11%) | 16.2    | (12%) | 17.1    | (12%) | 16.2  | (12%) |
| Grants                                 | 18.0    | (13%) | 12.3    | (9%)  | 12.7    | (9%)  | 11.7  | (8%)  |
| Contributions                          | 4.0     | (3%)  | 10.1    | (7%)  | 6.7     | (5%)  | 6.1   | (4%)  |
| Other                                  | 8.5     | (6%)  | 9.3     | (7%)  | 9.3     | (6%)  | 8.0   | (6%)  |
| Total                                  | 136.6   |       | 140.0   |       | 142.9   |       | 139.9 |       |

In real terms, Bayside City Council's total revenue increased between 2016–17 and 2019–20, reflecting increases in revenue from rates and charges, contributions and user fees and statutory fees and fines.

Rates and charges was the largest source of council's revenue, accounting for 68 per cent of total revenue between 2016–17 and 2019–20. With revenue from grants decreasing in real terms between 2016–17 and 2019–20, the proportion of revenue council received through rates and charges increased.

#### Revenue per person (2019-20 dollars)



In terms of revenue per person (which adjusts for population growth), council's revenue from rates and charges trended upwards in real terms between 2016–17 and 2019–20. This compares with a downward trend in revenue per person from grants.





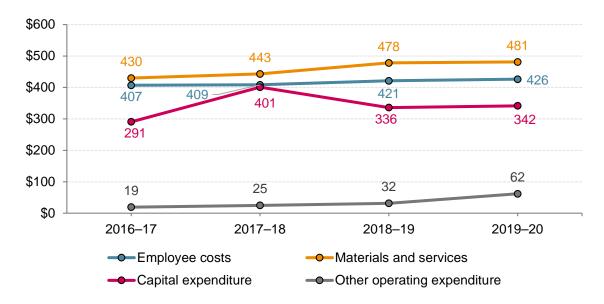
#### How much money is council spending?

| •                           |         |       |       |         |       |       |         |       |  |
|-----------------------------|---------|-------|-------|---------|-------|-------|---------|-------|--|
|                             | 2016–17 |       | 201   | 2017–18 |       | 8–19  | 2019–20 |       |  |
|                             | \$m     |       | \$m   |         | \$m   |       | \$m     |       |  |
| Operating expenditure       | 88.1    | (75%) | 91.4  | (69%)   | 98.5  | (73%) | 103.6   | (74%) |  |
| Employee costs              | 41.9    | (35%) | 42.6  | (32%)   | 44.6  | (33%) | 45.6    | (33%) |  |
| Materials and services      | 44.2    | (37%) | 46.2  | (35%)   | 50.6  | (38%) | 51.4    | (37%) |  |
| Other operating expenditure | 2.0     | (2%)  | 2.6   | (2%)    | 3.4   | (3%)  | 6.6     | (5%)  |  |
| Capital expenditure         | 29.9    | (25%) | 41.8  | (31%)   | 35.5  | (27%) | 36.5    | (26%) |  |
| Total                       | 118.0   |       | 133.2 |         | 134.0 |       | 140.1   |       |  |

In real terms, Bayside City Council's total expenditure increased between 2016–17 and 2019–20, reflecting increases in all areas of council's expenditure.

Materials and services was council's largest are of expenditure, accounting for 37 per cent of total expenditure between 2016–17 and 2019–20.

#### Expenditure per person (2019–20 dollars)



In terms of expenditure per person (which adjusts for population growth), all areas of expenditure trended upwards in real terms between 2016–17 and 2019–20. In real terms, capital expenditure per person spiked in 2017–18.



#### Has council's capital expenditure pattern changed?

Capital expenditure (2019–20 \$m and % of total capital expenditure)

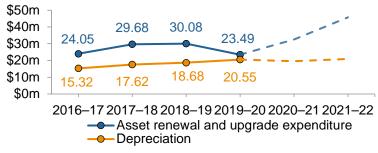
|           | <b>20</b> 1 | 2016–17 |      | 2017–18 |      | 2018–19 |      | -20   |
|-----------|-------------|---------|------|---------|------|---------|------|-------|
|           | \$m         |         | \$m  |         | \$m  |         | \$m  |       |
| Renewal   | 16.5        | (55%)   | 18.9 | (45%)   | 22.6 | (64%)   | 22.2 | (61%) |
| Upgrade   | 7.6         | (25%)   | 10.8 | (26%)   | 7.4  | (21%)   | 1.3  | (4%)  |
| Expansion | 2.6         | (9%)    | 3.4  | (8%)    | 0.8  | (2%)    | 8.6  | (24%) |
| New       | 3.3         | (11%)   | 8.7  | (21%)   | 4.6  | (13%)   | 4.4  | (12%) |
| Total     | 29.9        |         | 41.8 |         | 35.5 |         | 36.5 |       |

In real terms, Bayside City Council's spending on asset renewal and expansion trended upwards between 2016–17 and 2019–20 (aside from decreases in asset expansion in 2018–19 and asset renewal in 2019–20). Spending on new assets and asset upgrades trended downwards in real terms between 2017–18 and 2019–20, after increasing in 2017–18.

Asset renewal remained the highest share of capital expenditure between 2016–17 and 2019–20 (accounting for 45 to 64 per cent of total capital expenditure).

## Is council renewing its assets (such as roads, parks and buildings)?





|         | . •  | e expenditure<br>depreciation |
|---------|------|-------------------------------|
| 2016–17 | 157% |                               |
| 2017–18 | 168% |                               |
| 2018–19 | 161% |                               |
| 2019–20 | 114% |                               |
| 2020–21 | 166% | (forecast data)               |
| 2021–22 | 218% | (forecast data)               |

Council's spending on the renewal and upgrade of its assets trended upwards in real terms between 2016–17 and 2018–19, before decreasing in 2019–20. This spending remained above the amount of depreciation (the decline in value of council's assets caused by age and use). Renewal and upgrade expenditure was forecast to increase further above 100 per cent of depreciation in 2020–21 and 2021–22.

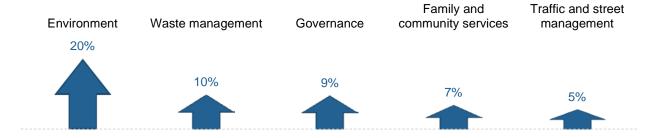


#### Which service areas is council spending its money in?

Expenditure by function (2019–20 \$m and % of total services expenditure)

|                                | 2016  | 2016–17 |       | -18   | 2018–19 |       | 2019- | -20   |
|--------------------------------|-------|---------|-------|-------|---------|-------|-------|-------|
|                                | \$m   |         | \$m   |       | \$m     |       | \$m   |       |
| Aged and disabled services     | 9.5   | (9%)    | 9.5   | (9%)  | 8.8     | (8%)  | 8.6   | (7%)  |
| Business and economic services | 7.9   | (8%)    | 8.7   | (8%)  | 8.8     | (8%)  | 8.4   | (7%)  |
| Environment                    | 5.6   | (6%)    | 7.4   | (7%)  | 7.4     | (6%)  | 9.6   | (8%)  |
| Family and community services  | 9.4   | (9%)    | 9.9   | (9%)  | 10.4    | (9%)  | 11.4  | (9%)  |
| Governance                     | 23.9  | (23%)   | 24.4  | (23%) | 27.9    | (24%) | 31.2  | (26%) |
| Local roads and bridges        | 3.5   | (3%)    | 3.4   | (3%)  | 3.4     | (3%)  | 3.8   | (3%)  |
| Recreation and culture         | 19.0  | (19%)   | 19.6  | (18%) | 20.8    | (18%) | 18.6  | (16%) |
| Traffic and street management  | 14.1  | (14%)   | 14.8  | (14%) | 15.8    | (14%) | 16.5  | (14%) |
| Waste management               | 9.0   | (9%)    | 10.1  | (9%)  | 11.5    | (10%) | 11.8  | (10%) |
| Other                          | 0.0   | (0%)    | 0.0   | (0%)  | 0.0     | (0%)  | 0.0   | (0%)  |
| Total                          | 101.9 |         | 107.8 |       | 114.7   |       | 120.0 |       |

## Which service areas have experienced the biggest changes in spending?



**Source:** Victorian Local Government Grants Commission (unaudited). Council Annual Reports may provide further explanation of these expenditure changes.

## Has there been a change in service quality and community satisfaction?

community consultation and engagement (%)

68 72 74

51 68 72 74

2016–17 2017–18 2018–19 2019–20

Satisfaction with

maintained to condition standards (%) 97.3 97.6 98.4 91.9 2016–17 2017–18 2018–19 2019–20

Sealed local roads

Kerbside collection bins missed (per 10,000 bins)
7.67

8.45

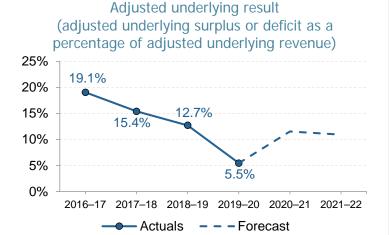
8.31

5.00

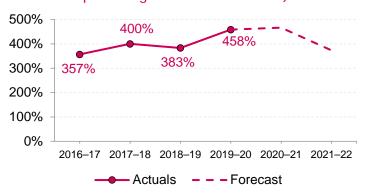
2016–17 2017–18 2018–19 2019–20



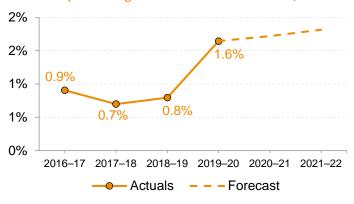
### Is council operating sustainably?



# Working capital (current assets as a percentage of current liabilities)



# Indebtedness (non-current liabilities as a percentage of own-source revenue)



Between 2016–17 and 2019–20,
Bayside City Council reported an
average adjusted underlying result of
13.2 per cent. An ongoing positive
result suggests there is enough
ongoing revenue to continue to fund
the current level of service provision.
The decrease in 2019–20 reflects
lower rental income, and increased
depreciation expense following
infrastructure revaluations.

Council could meet its current financial obligations with a reported average working capital ratio of 400 per cent between 2016–17 and 2019–20.

The reported average indebtedness ratio of 1.0 per cent between 2016–17 and 2019–20 places the council in the Victorian Auditor–General's low risk category for this indicator, which means there is no concern over council's ability to repay debt from the revenue it controls.

**Note:** Some of the year-on-year changes in these financial indicators may be due to the advance payment of Commonwealth grants (particularly in 2016–17) and changes to accounting standards or the impact of coronavirus (in 2019–20). See the reader's guide for more information.