

## Regional city council group

This fact sheet uses graphs and other data to show whether there have been any significant changes in services, infrastructure and financial outcomes for the regional city group of councils since the introduction of rate capping — a system that restricts the amount a council can increase its general rates and municipal charges in each financial year.

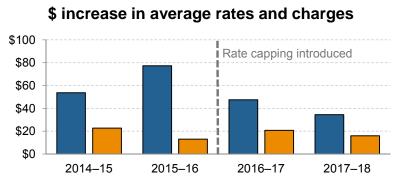
A reader's guide is available to help you understand the terms used in this fact sheet. You can compare your council's data against its 'group' by looking at this fact sheet. View the reader's guide, all available fact sheets and information for the sector as a whole at https://www.esc.vic.gov.au/outcomes-reports.



| Key Facts (average regional city council)                      |   |  |  |  |
|--|---|--|--|--|
| Population:  | 78,507  |  |  |  |
| Size (km²):  | 3,938   |  |  |  |
| Length of local roads (km):                                    | 2,184   |  |  |  |
| Population per km of roads:                                    | 35.9  |  |  |  |
| Council employees (FTE, 2017–18):                              | 577   |  |  |  |
| Number of applications for a higher cap for 2016–17 or 2017–18 | 2 applications<br>from 2 councils<br>(1 unsuccessful) |  |  |  |

### **Rates**

### What has happened to average rates and charges?



| ■General rates and municipal charges (capped from 2016- |
|---|
|---|

Other rates and charges (uncapped)

| Year    | Average<br>rates<br>and<br>charges | Minister's<br>cap |
|---------|------------------------------------|-------------------|
| 2014–15 | \$1,794                            | n/a               |
| 2015–16 | \$1,884                            | n/a               |
| 2016–17 | \$1,953                            | 2.50%             |
| 2017–18 | \$2,003                            | 2.00%             |

### Rates (continued)

See the reader's guide for data sources and useful information. Note: The numbers in this fact sheet have not been adjusted for inflation.

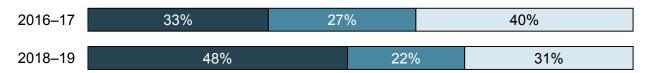
#### How many regional city councils complied with the applicable rate caps?

|  | 2016–17  | 2017–18  | 2018–19  |
|--|----------|----------|----------|
| Councils with an approved higher cap   | 1 of 10  | 0 of 10  | 0 of 10  |
| Councils complying with applicable cap | 10 of 10 | 10 of 10 | 10 of 10 |

#### How have rates changed for individual ratepayers?

#### Distribution of rates increases and decreases in revaluation years

The applicable rate cap is applied to each council's average rate, which means some individual rates increased by more and some increased by less (or even decreased).

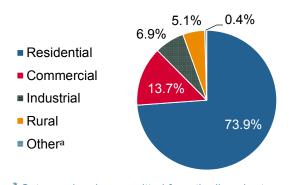


- % of rates notices decreasing
- $\blacksquare\%$  of rates notices increasing by less than the applicable cap
- □% of rates notices increasing by more than the applicable cap

Note: In 2017–18, properties were not revalued so most rates notices would have increased by a similar percentage.

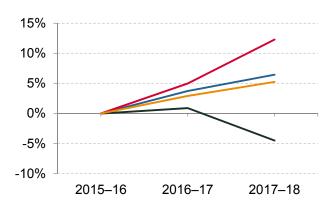
#### Ratepayers by property class

## Proportion of rates and charges revenue from each property class in 2017–18



<sup>&</sup>lt;sup>a</sup> Category has been omitted from the line chart

# Percentage change in average rates and charges since 2015–16



Source: Victoria Grants Commission (unaudited data). Includes both capped and uncapped rates and charges.

Residential ratepayers pay the majority of the average regional city council's rates and charges. This group of ratepayers experienced an average 6.4 per cent increase in their rates notices between 2015–16 and 2017–18. The difference in rates increases can be due to relative changes in property valuations, and changes in property numbers, councils' rating structures, and uncapped rates and charges. For the group as a whole, average rates and charges (a combination of all classes) increased from \$1,884 to \$2,003 (6.3 per cent) over the same period.



### Where is the average regional city council's money coming from?

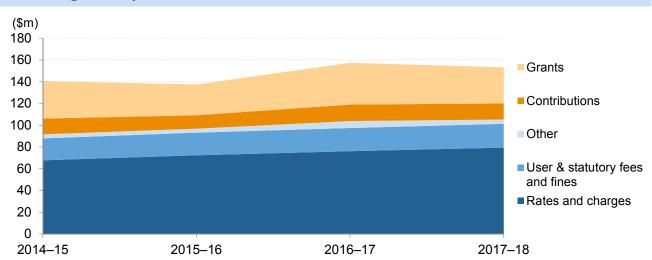
| Revenue source                         | Before rate capping<br>(average of 2014–15 and<br>2015–16) |              | After rate capping<br>(average of 2016–17 and<br>2017–18) |              |
|--|--|--------------|---|--------------|
|  | \$m  | % of revenue | \$m   | % of revenue |
| Rates and charges                      | 70.0   | 50           | 77.7  | 50           |
| Grants                                 | 31.4   | 23           | 35.8  | 23           |
| User fees and statutory fees and fines | 20.5   | 15           | 21.6  | 14           |
| Contributions                          | 13.4   | 10           | 15.0  | 10           |
| Other                                  | 3.7  | 3            | 5.2   | 3            |
| Total                                  | 139.0  | 100          | 155.3   | 100          |

The average revenue for regional city councils across Victoria from all sources increased in the two years following the introduction of rate capping compared to the two years before rate capping.

The proportions of revenue from all sources, except user fees and statutory fees and fines, remained the same over these periods for the average regional city council.

**Note:** Revenue from grants may have been affected by the advance payment of annual Commonwealth grant allocations in 2014–15, 2016–17 and 2017–18.

#### Revenue growth by source



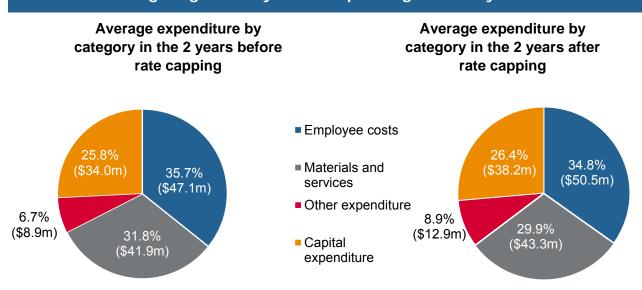
#### How much money is the average regional city council spending?

| Year    | Operating expenditure | Capital expenditure | Operating expenditure per head of population | Capital expenditure per head of population |
|---------|-----------------------|---------------------|--|--|
| 2014–15 | \$97.2m               | \$34.9m             | \$1,301                                      | \$467                                      |
| 2015–16 | \$98.5m               | \$33.1m             | \$1,299                                      | \$437                                      |
| 2016–17 | \$108.0m              | \$37.2m             | \$1,398                                      | \$482                                      |
| 2017–18 | \$105.5m              | \$39.3m             | \$1,343                                      | \$500                                      |

Operating expenses for the average regional city council trended upward in recent years, driven by increases in employee costs. However, there was a spike in 2016–17, reflecting a jump in 'other' expenditure in that year (with a number of councils reporting adjustments to asset values). Capital expenditure also trended upward in recent years, driven by spending on new assets.

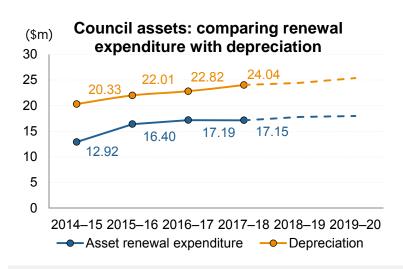
This has resulted in some fluctuation in the ratio of capital expenditure to operating expenditure (which, on average, was slightly higher in the two years after rate capping was introduced).

#### How is the average regional city council spending its money?



There was a change in the composition of expenditure for the average regional city council, reflecting increases in average capital and 'other' expenditure in the two years after rate capping was introduced. Employee costs and spending on materials and services decreased as a proportion of total expenditure over the same period, despite increasing in terms of average dollars spent.

### Is the average regional city council renewing its assets?



| Year    | Asset renewal expenditure as a percentage of depreciation (%) |
|---------|---|
| 2014–15 | 64  |
| 2015–16 | 75  |
| 2016–17 | 75  |
| 2017–18 | 71  |
| 2018–19 | 73 (forecast data)  |
| 2019–20 | 71 (forecast data)  |

Spending on asset renewal for the average regional city council has trended upward in recent years, while remaining below the average amount of depreciation (the decline in value of council assets caused by age and use) for regional city councils. The average renewal expenditure is planned to increase in 2018–19 and 2019–20, while remaining below average depreciation.

The asset renewal expenditure as a percentage of depreciation (asset renewal ratio) for the regional city council group as a whole is projected to remain around 70 per cent in 2018–19 and 2019–20.

**Note:** Asset renewal ratio figures are for the regional city group as a whole, not the average asset renewal ratio amongst regional city councils.

#### Has the average regional city council's capital expenditure pattern changed?

| Capital exp                                       | penditure |  |      |   | The average spending on  |  |
|---|-----------|--|------|---|--|--|
| Before rate capping (average 2014–15 and 2015–16) |           | After rate capping (average 2016–17 and 2017–18) |      | asset renewal and new assets in the two years after |  |  |
|   | \$m       | % of total                                       | \$m  | % of total  | rate capping was   |  |
| Renewal   | 14.7      | 43   | 17.2 | 45  | introduced has increased<br>for the average regional city<br>council. Average spending |  |
| New   | 13.0      | 38   | 15.7 | 41  |  |  |
| Upgrade   | 4.9       | 14   | 4.2  | 11  | on upgrade and expansion   |  |
| Expansion   | 1.5       | 4  | 1.1  | 3   | projects has decreased.  |  |
| Total   | 6.8       | 100  | 6.9  | 100   |  |  |

#### Which service areas is the average regional city council spending its money in?

| Expenditure by function        | Before rate capping (average 2014–15 and 2015–16) |                  | After rate capping (average 2016–17 and 2017–18) |                  |
|--------------------------------|---|------------------|--|------------------|
|                                | \$ per person                                     | % of expenditure | \$ per person                                    | % of expenditure |
| Governance                     | 338   | 21.7             | 374  | 23.3             |
| Recreation and culture         | 321   | 20.5             | 327  | 20.3             |
| Local roads and bridges        | 228   | 14.6             | 239  | 14.8             |
| Waste management               | 147   | 9.4              | 154  | 9.6              |
| Family and community services  | 140   | 9.0              | 143  | 8.9              |
| Business and economic services | 140   | 9.0              | 145  | 9.0              |
| Traffic and street management  | 100   | 6.4              | 91   | 5.6              |
| Aged and disabled services     | 90  | 5.8              | 81   | 5.0              |
| Environment                    | 52  | 3.4              | 53   | 3.3              |
| Other                          | 4   | 0.3              | 3  | 0.2              |

### Which service areas have experienced the biggest changes in spending?



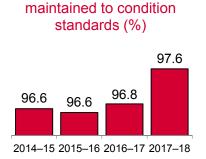
**Source:** Victoria Grants Commission (unaudited). Council Annual Reports may provide further explanation of these expenditure changes.

#### Has there been a change in service quality? (selected services only)

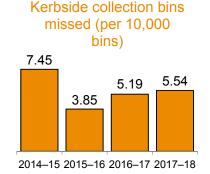
time frames (%)
80.6
79.1
77.5
80.1
2014–15 2015–16 2016–17 2017–18

Planning applications

decided within required

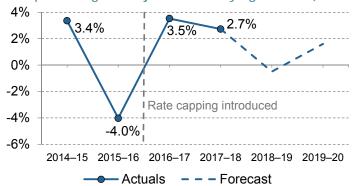


Sealed local roads

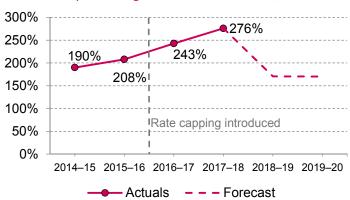


#### Is the average regional city council operating sustainably?

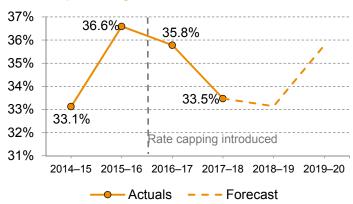
Adjusted underlying result (adjusted underlying surplus or deficit as a percentage of adjusted underlying revenue)



# Working capital (current assets as a percentage of current liabilities)



# Indebtedness (non-current liabilities as a percentage of own-source revenue)



Between 2014–15 and 2017–18, the large shire council group reported an average adjusted underlying result of 1.4 per cent. A positive result indicates that there is enough ongoing revenue to continue to fund the current level of service provision.

Working capital for the average large shire council trended upward between 2014–15 and 2017–18. Overall, the high ratio indicates that councils are well placed to fund their short term obligations.

The falling indebtedness ratio reflects regional city councils repaying some of their borrowings and increases in own source revenue.

In 2014–15, 10 regional councils had \$187.7 million in long term borrowings on their balance sheets. In 2017–18, this figure for 10 councils was \$211.7 million.

**Note:** Some of the year on year change in the adjusted underlying result and the working capital ratio may be due to the timing of Commonwealth grant payments.

# Regional city councils

| Councils in this group       |                               |  |
|------------------------------|-------------------------------|--|
| Ballarat City Council        | Latrobe City Council          |  |
| Greater Bendigo City Council | Mildura Rural City Council    |  |
| Greater Geelong City Council | Wangaratta Rural City Council |  |
| Greater Shepparton Council   | Warrnambool City Council      |  |
| Horsham Rural City Council   | Wodonga City Council          |  |