

## Mornington Peninsula Shire Council

#### Group: Interface

This fact sheet uses graphs and other data to show whether there have been any significant changes in this council's services, infrastructure and financial outcomes since the introduction of rate capping — a system that restricts the amount a council can increase its general rates and municipal charges in each financial year.

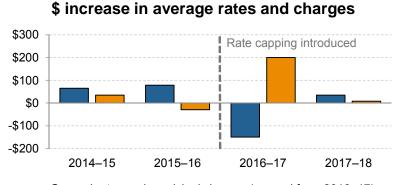
A reader's guide is available to help you understand the terms used in this fact sheet. You can compare this council's data against its 'group' by looking at the fact sheet for interface councils. View the reader's guide, all available fact sheets and information for the sector as a whole at https://www.esc.vic.gov.au/outcomes-reports.



Key facts	
Population:	163,847
Size (km²):	724
Length of local roads (km):	1,702
Population per km of roads:	96.3
Council employees (FTE, 2017–18):	699
Submitted an application for a higher cap for 2016–17 or 2017–18?	No

### Rates

#### What has happened to average rates and charges?



■General	rates and	municipal	charges	(capped	from 2	016–17)
				(		,

Other rates and charges (uncapped)

Year	Average rates and charges	Applicable rate cap
2014–15	\$1,465	n/a
2015–16	\$1,513	n/a
2016–17	\$1,564	2.50%
2017–18	\$1,606	2.00%

## Rates (continued)

See the reader's guide for data sources and useful information. Note: The numbers in this fact sheet have not been adjusted for inflation.

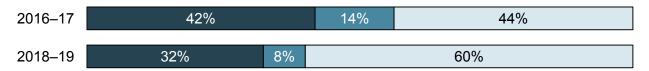
#### Have council's average rates complied with the applicable rate caps?

2016–17 (2.50%)	2017–18 (2.00%)	2018–19 (2.25%)
Yes	Yes	Yes

#### How have rates changed for individual ratepayers?

#### Distribution of rates increases and decreases in revaluation years

The applicable rate cap is applied to council's average rate, which means some individual rates increased by more and some increased by less (or even decreased).

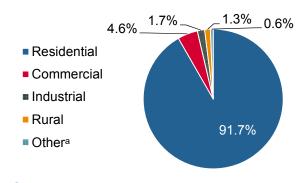


- % of rates notices decreasing
- ■% of rates notices increasing by less than the applicable cap□% of rates notices increasing by more than the applicable cap

Note: In 2017–18, properties were not revalued so most rates notices would have increased by a similar percentage.

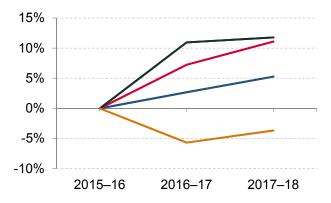
#### Ratepayers by property class

# Proportion of rates and charges revenue from each property class in 2017–18



<sup>&</sup>lt;sup>a</sup> Category has been omitted from the line chart

## Percentage change in average rates and charges since 2015–16



Source: Victoria Grants Commission (unaudited data). Includes both capped and uncapped rates and charges.

Residential ratepayers pay the majority of Mornington Peninsula Shire Council's rates and charges. This group of ratepayers, on average, experienced a 5.3 per cent increase in their rates notices between 2015–16 and 2017–18. The difference in rate increases can be due to relative changes in property valuations, and changes in property numbers, the council's rating structure, and uncapped rates and charges. Council's average rates and charges (a combination of all classes) increased from \$1,513 to \$1,606 (6.1 per cent) over the same period.



#### Where is council's money coming from?

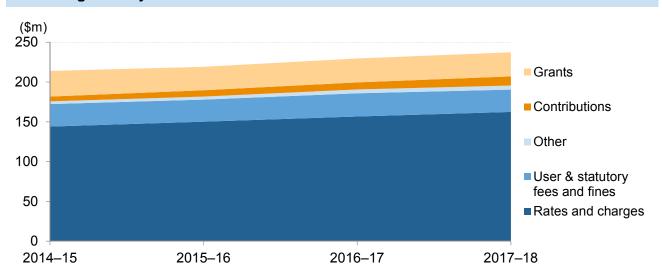
Revenue source	Before rate capping (average of 2014–15 and 2015–16)		After rate capping (average of 2016–17 an 2017–18)	
	\$m	% of revenue	\$m	% of revenue
Rates and charges	147.1	68	159.5	68
Grants	30.8	14	30.2	13
User fees and statutory fees and fines	28.0	13	28.6	12
Contributions	7.0	3	10.1	4
Other	3.6	2	5.0	2
Total	216.5	100	233.4	100

Mornington Peninsula Shire Council's average revenue from all sources (except grants) increased in the two years following the introduction of rate capping compared to the two years before rate capping.

The proportions of council's revenue from each source remained relatively stable after the introduction of rate capping.

**Note:** Revenue from grants may have been affected by the advance payment of annual Commonwealth grant allocations in 2014–15, 2016–17 and 2017–18.

#### Revenue growth by source



How much money	is counci	I spending?
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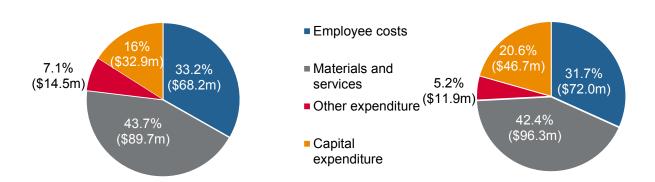
Year	Operating expenditure	Capital expenditure	Operating expenditure per head of population	Capital expenditure per head of population
2014–15	\$171.2m	\$36.2m	\$1,094	\$231
2015–16	\$173.6m	\$29.5m	\$1,093	\$186
2016–17	\$178.2m	\$46.5m	\$1,103	\$288
2017–18	\$182.3m	\$47m	\$1,113	\$287

Mornington Peninsula Shire Council's operating expenses have been trending upward over time, driven largely by increased spending on materials and services (particularly general maintenance costs and spending on one-off 'priority projects') and employee costs in the two years following the introduction of rate capping. There was also a jump in capital expenditure over the same period, with higher levels of capital works across all categories.

#### How is council spending its money?

# Average expenditure by category in the 2 years before rate capping

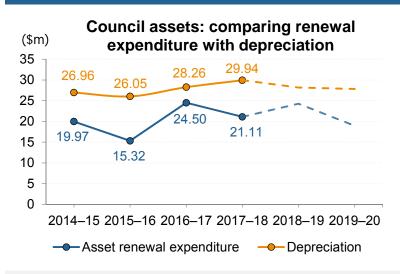
# Average expenditure by category in the 2 years after rate capping



There was a change in the composition of Mornington Peninsula Shire Council's expenditure, reflecting an increase in average capital expenditure and spending on materials and services in the two years after rate capping was introduced. Average 'other' expenditure decreased over the same period, while employee costs decreased as a proportion of total expenditure despite increasing in terms of average dollars spent.

### **Infrastructure**

#### Is council renewing its assets (such as roads, parks and buildings)?



Year	Asset renewal expenditure as a percentage of depreciation (%)
2014–15	74
2015–16	59
2016–17	87
2017–18	71
2018–19	86 (forecast data)
2019–20	68 (forecast data)

Mornington Peninsula Shire Council's spending on the renewal of its assets has fluctuated in recent years, but remains less than the amount of depreciation (the decline in value of its assets caused by age and use). Renewal expenditure is planned to remain below 100 per cent of depreciation in 2018–19 and 2019–20. A sustained gap between expenditure and depreciation can lead to a backlog of renewal expenditure required and increase a council's costs in the long term. However, councils with a growing population (typically interface councils) tend to have lower levels of asset renewal as a percentage of depreciation. Their capital works are generally focused on new assets, upgrade and expansion projects to service their growing communities, and because of this they tend to have a higher proportion of newer assets with less need for renewal in the short term.

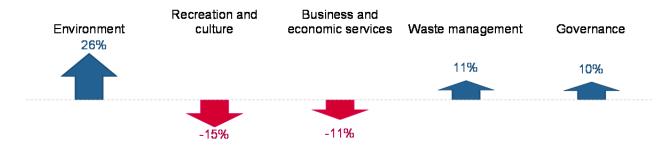
#### Has council's capital expenditure pattern changed?

Capital exp	penditure	Council's average spending			
			After rate capp 2016–17 and		in the two years after rate capping was introduced
	\$m	% of total	\$m	% of total	increased across all
Renewal	17.6	54	22.8	49	categories of capital expenditure. Asset renewal
New	4.0	12	8.5	18	decreased as a proportion
Upgrade	10.2	31	13.6	29	of total expenditure, despite increasing in terms of
Expansion	1.1	3	1.8	4	average dollars spent.
Total	32.9	100	46.7	100	

#### Which service areas is council spending its money in?

Expenditure by function	Before rate capping (average 2014–15 and 2015–16)		After rate capping (averag 2016–17 and 2017–18)	
	\$ per person	% of expenditure	\$ per person	% of expenditure
Governance	197	16.2	217	17.3
Recreation and culture	221	18.2	188	15.0
Environment	145	11.9	182	14.5
Waste management	144	11.8	159	12.7
Local roads and bridges	134	11.0	137	10.9
Business and economic services	121	9.9	108	8.6
Aged and disabled services	97	8.0	101	8.0
Traffic and street management	83	6.8	89	7.1
Family and community services	74	6.1	74	5.9
Other	0	0.0	0	0.0

#### Which service areas have experienced the biggest changes in spending?



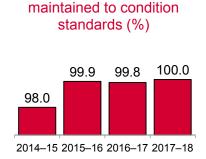
**Source:** Victoria Grants Commission (unaudited). Council Annual Reports may provide further explanation of these expenditure changes.

#### Has there been a change in service quality? (selected services only)

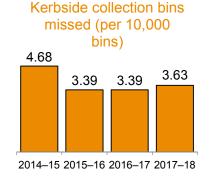
time frames (%)
73.0
66.0
61.7
67.4
2014–15 2015–16 2016–17 2017–18

Planning applications

decided within required

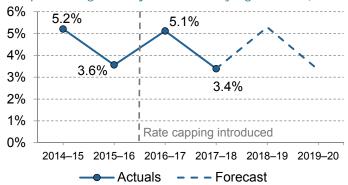


Sealed local roads

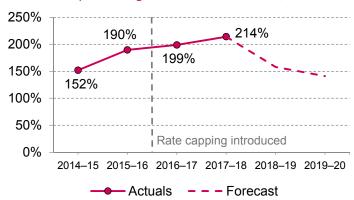


#### Is council operating sustainably?

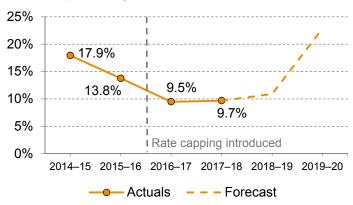
Adjusted underlying result (adjusted underlying surplus or deficit as a percentage of adjusted underlying revenue)



## Working capital (current assets as a percentage of current liabilities)



## Indebtedness (non-current liabilities as a percentage of own-source revenue)



Between 2014–15 and 2017–18, Mornington Peninsula Shire Council reported an average adjusted underlying result of 4 per cent. A positive result suggests that there is enough ongoing revenue to continue to fund the current level of service provision.

Council is able to meet its short-term financial obligations with an average working capital ratio of 189 per cent between 2014–15 and 2017–18.

The falling indebtedness ratio reflects council repaying some of its borrowings.

**Note:** Some of the year on year change in the adjusted underlying result and the working capital ratio may be due to the timing of Commonwealth grant payments.